2 July 2018

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Twenty-eighth Meeting of Heads of National Drug Law Enforcement Agencies, Africa
Dar es Salaam, United Republic of Tanzania,
17–21 September 2018

Annotated provisional agenda

Provisional agenda

1. Election of officers.
2. Adoption of the agenda.
3. Current situation with respect to regional and subregional cooperation in countering drug trafficking.
4. Implementation of the recommendations adopted by the Twenty-sixth Meeting of Heads of National Drug Law Enforcement Agencies, Africa.
5. Consideration of topics by working groups:
   (a) Recent trends in drug trafficking in Africa and links to organized crime;
   (b) Best practices in prison reform and alternatives to conviction or punishment;
   (c) Practical measures to operationalize regional cooperation in drug law enforcement;
   (d) Awareness-raising on drug-related issues in educational settings.
6. Follow-up to the Political Declaration and Plan of Action on International Cooperation towards an Integrated and Balanced Strategy to Counter the World Drug Problem, and to the special session of the General Assembly on the world drug problem held in 2016, taking into consideration the ministerial segment to be held during the sixty-second session of the Commission on Narcotic Drugs.
7. Implementation of Commission on Narcotic Drugs decision 60/1, on strengthening the subsidiary bodies of the Commission on Narcotic Drugs.
8. Organization of the Twenty-ninth Meeting of Heads of National Drug Law Enforcement Agencies, Africa.
9. Other business.
10. Adoption of the report.

* Available only in Arabic, English and French, which are the working languages of the subsidiary body.

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Annotations

1. Election of officers

Elections are held in accordance with rule 15 of the rules of procedure of the functional commissions of the Economic and Social Council. The Meeting of Heads of National Drug Law Enforcement Agencies, Africa, has in the past elected a Chair, two Vice-Chairs and a Rapporteur.

2. Adoption of the agenda

The provisional agenda for the Twenty-eighth Meeting of Heads of National Drug Law Enforcement Agencies, Africa, contained in the present document, was approved by the Twenty-seventh Meeting of Heads of National Drug Law Enforcement Agencies, Africa, held in Hurghada, Egypt, from 18 to 22 September 2017.

At its thirty-eighth session, the Commission on Narcotic Drugs recommended that general statements concerning national trends in drug trafficking and statistics not be read out but rather be circulated in written form. Participants were therefore invited to submit to the United Nations Office on Drugs and Crime (UNODC), by 29 June 2018, a three-page country report on trends in drug trafficking during the past year. Only reports received by that date will be translated into the other working languages of the Meeting.

Following the adoption of the agenda, the Twenty-eighth Meeting is to establish a programme of work. A proposed programme of work is contained in the annex to the present document for the consideration of the Meeting.

Documentation

Annotated provisional agenda (UNODC/HONLAF/28/1)

3. Current situation with respect to regional and subregional cooperation in countering drug trafficking

Participants are invited to inform the Twenty-eighth Meeting about the efforts of their Governments to strengthen regional and subregional cooperation in areas such as joint investigations, law enforcement training and the sharing of information and experience relating to measures taken to counter drug trafficking.

Participants are requested to inform the Meeting about practical challenges impeding subregional cooperation and about measures taken to overcome them.

The item on the current situation with respect to regional and subregional cooperation in countering drug trafficking will provide an opportunity to examine current trends and the modi operandi used in drug trafficking, operational successes in efforts to counter trafficking in cannabis, cocaine and heroin, and other issues of relevance.

Documentation

Note by the Secretariat transmitting the report of the Secretariat on the world situation with regard to drug trafficking (UNODC/HONLAF/28/2)

Report of the Secretariat on the current situation with respect to regional and subregional cooperation in countering drug trafficking (UNODC/HONLAF/28/3)

4. Implementation of the recommendations adopted by the Twenty-sixth Meeting of Heads of National Drug Law Enforcement Agencies, Africa

Participants are invited to inform the Twenty-eighth Meeting about action taken by their Governments with regard to the implementation of the recommendations adopted by the Twenty-sixth Meeting of Heads of National Drug Law Enforcement Agencies, Africa, held in Addis Ababa from 19 to 23 September 2016.

The Twenty-eighth Meeting will have before it a note by the Secretariat based on replies to a questionnaire concerning action taken by Governments to implement those recommendations.

To enable the Secretariat to prepare its note on the status of implementation of the recommendations of the Twenty-sixth Meeting, a note verbale was transmitted to the Governments of African States on 3 April 2018, urging them to return the completed questionnaire by 29 June 2018.

Documentation

Note by the Secretariat on the implementation of the recommendations adopted by the Twenty-sixth Meeting of Heads of National Drug Law Enforcement Agencies, Africa (UNODC/HONLAF/28/4)

5. Consideration of topics by working groups

Ad hoc working groups are established to review issues of regional importance and to facilitate informal discussions and frank exchanges of views on such matters. Working groups are invited to present their findings, conclusions and recommendations to the plenary for endorsement and inclusion in the report on the Meeting.

(a) Recent trends in drug trafficking in Africa and links to organized crime

The working group will examine current trends in drug trafficking in Africa and the increasing number of links between drug trafficking and other forms of organized crime such as arms trafficking, trafficking in wildlife, money-laundering, and in some cases financing of terrorism. Participants will also discuss how this phenomenon could be addressed. They will exchange views on and share practices in cooperation between various law enforcement agencies and between law enforcement and other agencies as organized in their respective countries. Regional and interregional cooperation in this matter will also be considered.

(b) Best practices in prison reform and alternatives to conviction or punishment

The working group will examine alternatives to conviction or punishment that are available, in line with the international drug control conventions. Participants will be encouraged to share national experiences and challenges related to the use of alternatives at the pretrial, trial and post-trial stages, providing examples of options available and relevant criteria. The working group will consider successful strategies used in the region to limit overcrowding in prisons, improve the efficiency of the criminal justice system, strengthen access to legal aid, reduce reoffending through social reintegration of prisoners and manage prison capacity through efficient prison management. The discussion on prison reform and alternatives to imprisonment will be guided by the United Nations Standard Minimum Rules for the Treatment of Prisoners (the Nelson Mandela Rules) and other international standards and norms, such as the United Nations Standard Minimum Rules for Non-custodial Measures (the Tokyo Rules) and the United Nations Rules for the Treatment of Women Prisoners and Non-custodial Measures for Women Offenders (the Bangkok Rules).

(c) Practical measures to operationalize regional cooperation in drug law enforcement

The working group will discuss challenges that drug law enforcement agencies and related authorities are confronted with when investigating multilateral cases of drug trafficking that require strong regional and international cooperation. Participants will consider various ways to support the investigation of drug trafficking cases involving multiple countries within and beyond the region. They will examine best practices in bi- and multilateral cooperation in countering drug trafficking. In doing so they will use concrete cases and consider if the experience gained in those cases can be used by other countries. Participants will also discuss practical ways to operationalize and

use the capacities of the existing regional and interregional cooperation mechanisms, structures and initiatives such as the African Union Mechanism for Police Cooperation (AFRIPOL), cooperation organizations for chiefs of police and mechanisms analogous to the Asset Recovery Inter-Agency Network.

(d) Awareness-raising on drug-related issues in educational settings

In the outcome document of the thirtieth special session of the General Assembly, Member States recommended an increase in the availability, coverage and quality of scientific evidence-based prevention measures and tools that target relevant age and risk groups in multiple settings, reaching youth in school as well as out of school, among others, through drug abuse prevention programmes and public awareness-raising campaigns, including by using the Internet, social media and other online platforms, develop and implement prevention curricula and early intervention programmes for use in the education system at all levels, as well as in vocational training, including in the workplace, and enhance the capacity of teachers and other relevant professionals to provide or recommend counselling, prevention and care services. In 2018, the Commission on Narcotic Drugs adopted resolution 61/2 entitled "Strengthening efforts to prevent drug abuse in educational settings". The working group will share best practices and discuss how to implement the mandates given in those two texts.

6. Follow-up to the Political Declaration and Plan of Action on International Cooperation towards an Integrated and Balanced Strategy to Counter the World Drug Problem, and to the special session of the General Assembly on the world drug problem held in 2016, taking into consideration the ministerial segment to be held during the sixty-second session of the Commission on Narcotic Drugs

In its resolution 56/10, the Commission on Narcotic Drugs requested the meetings of its subsidiary bodies to contribute to the monitoring of the implementation by Member States of the Political Declaration and Plan of Action on International Cooperation towards an Integrated and Balanced Strategy to Counter the World Drug Problem at the regional level by discussing regional views on progress made in that regard under the agenda item on the follow-up to the Political Declaration and Plan of Action.

In the same resolution, the Commission encouraged Member States to consider the expertise and composition of their delegations to the meetings of its subsidiary bodies, with a view to covering the various aspects of the world drug problem (demand, supply and international cooperation) in order to hold substantive discussions on the issue and to actively participate in the above-mentioned agenda item. The Commission also requested the meetings of its subsidiary bodies, on the basis of their deliberations, to submit regional recommendations aimed at moving forward in the implementation of the Political Declaration and Plan of Action.

The General Assembly held a special session on the world drug problem from 19 to 21 April 2016 and, in its resolution S-30/1, adopted an outcome document entitled "Our joint commitment to effectively addressing and countering the world drug problem".

The outcome document contains a set of operational recommendations, which were formulated on the basis of a review of the implementation of the Political Declaration and Plan of Action, including an assessment of the achievements as well as of ways to address long-standing and emerging challenges in countering the world drug problem, within the framework of the three international drug control conventions and other relevant United Nations instruments.

The operational recommendations contained in the outcome document cover the following seven thematic areas: (a) demand reduction and related measures, including prevention and treatment, as well as other health-related issues; (b) ensuring the availability of and access to controlled substances exclusively for medical and scientific purposes, while preventing their diversion; (c) supply reduction and related measures, effective law enforcement, responses to drug-related crime, and countering

money-laundering and promoting judicial cooperation; (d) cross-cutting issues: drugs and human rights, youth, children, women and communities; (e) cross-cutting issues in addressing and countering the world drug problem: evolving reality, trends and existing circumstances, emerging and persistent challenges and threats, including new psychoactive substances, in conformity with the three international drug control conventions and other relevant international instruments; (f) strengthening international cooperation based on the principle of common and shared responsibility; and (g) alternative development, regional, interregional and international cooperation on development-oriented balanced drug control policy and addressing socioeconomic issues.

Member States resolved to take the steps necessary to implement those operational recommendations, in close partnership with the United Nations and other intergovernmental organizations and civil society, and to share with the Commission on Narcotic Drugs, as the policymaking body of the United Nations with prime responsibility for drug control matters, timely information on progress made in implementing them.

The Commission on Narcotic Drugs is conducting the follow-up process to the special session of the General Assembly with a focus on implementing the recommendations. To that end, discussions were held in 2016 and 2017 on all seven thematic areas.

In the intersessional period in 2018, the Commission will continue discussions on the implementation of the recommendations, as well as the implementation of the Political Declaration and Plan of Action. The updated workplan will be made available on the UNODC website on the page showing the current meetings of the Commission on Narcotic Drugs.

At its sixtieth session, in 2017, the Commission on Narcotic Drugs decided to convene a ministerial segment during its sixty-second session, to be held in Vienna in 2019, aimed at taking stock of the implementation of the commitments made to jointly address and counter the world drug problem, in particular in the light of the 2019 target date contained in the Political Declaration and Plan of Action.

In March 2018, the Commission adopted resolution 61/10 entitled "Preparations for the ministerial segment to be held during the sixty-second session of the Commission on Narcotic Drugs, in 2019", in which it set out organizational arrangements for the ministerial segment. The ministerial segment was to include a general debate and was to follow a format set out in the resolution. In the same resolution, the Commission decided that the ministerial segment was to include two interactive, multi-stakeholder round tables, to be conducted in parallel with the general debate in plenary, and set out details on the format of the round tables. Additional details on the ministerial segment and the way beyond 2019 will be discussed by the Commission at the intersessional meetings in September, October and November 2018.

Under the present item, participants in the Meeting will be invited to consider the challenges faced by the States of the region with regard to the implementation of the Political Declaration and Plan of Action. Participants will also be invited to discuss how they could best contribute to the follow-up by the Commission on Narcotic Drugs to the 2016 special session and the implementation of the outcome document, drawing on their technical expertise and their regional experiences.

Documentation

Political Declaration and Plan of Action on International Cooperation towards an Integrated and Balanced Strategy to Counter the World Drug Problem (E/2009/28, chap. I, sect. C)

General Assembly resolution S-30/1, entitled "Our joint commitment to effectively addressing and countering the world drug problem"

7. Implementation of Commission on Narcotic Drugs decision 60/1, on strengthening the subsidiary bodies of the Commission on Narcotic Drugs

Commission on Narcotic Drugs decision 60/1 read as follows:

> In response to the invitation contained in paragraph 97 of General Assembly resolution 71/211 of 19 December 2016, and mindful of the requests contained in Commission on Narcotic Drugs resolution 56/10 of 15 March 2013 and the operational recommendation contained in paragraph 6 (c) of the outcome document of the thirtieth special session of the General Assembly, entitled "Our joint commitment to effectively addressing and countering the world drug problem", the Commission, at its 9th meeting, on 17 March 2017, decided:
>
> (a) To examine how its subsidiary bodies could better contribute to the implementation of the outcome document;
>
> (b) To inform its subsidiary bodies of the invitation contained in paragraph 97 of General Assembly resolution 71/211;
>
> (c) To invite the subsidiary bodies to consider that invitation at their upcoming meetings and report back to the Commission in due course.

The Twenty-seventh Meeting of Heads of National Drug Law Enforcement Agencies, Africa, considered the implementation of Commission decision 60/1. Information on the deliberations is contained in the report of the Twenty-seventh Meeting (UNODC/HONLAF/27/6) and in the report on action taken by the subsidiary bodies (E/CN.7/2018/9).

8. Organization of the Twenty-ninth Meeting of Heads of National Drug Law Enforcement Agencies, Africa

The Twenty-eighth Meeting of Heads of National Drug Law Enforcement Agencies, Africa, will review the draft provisional agenda for the Twenty-ninth Meeting, including topics that it wishes working groups to discuss and possible venues for future meetings. It would greatly facilitate the preparation and organization of the Twenty-ninth Meeting if the Twenty-eighth Meeting could decide on a venue and the topics for the working groups. Participants are requested to be prepared to propose and discuss topics for the working groups of the Twenty-ninth Meeting. The Secretariat will provide, upon request, a copy of the standard letter of agreement setting out the responsibilities of the United Nations and the host Government.

The Twenty-eighth Meeting is also invited to discuss any other matters related to the organization of its deliberations, with a view to improving their substantive content and follow-up.

Documentation

Note by the Secretariat on the organization of the Twenty-ninth Meeting of Heads of National Drug Law Enforcement Agencies, Africa (UNODC/HONLAF/28/5)

9. Other business

Under the item on other business, the Twenty-eighth Meeting may wish to address other important issues, such as urgent matters arising from the country reports.

10. Adoption of the report

The Twenty-eighth Meeting will adopt its report, including the findings, conclusions and recommendations of the working groups, on the last day of the Meeting.

Annex

Proposed programme of work

Date	*Time*	*Subject*	
Monday, 17 September 2018	8.30 a.m.	Registration	
	10 a.m.	Opening of the Twenty-eighth Meeting	
		Item 1.	Election of officers
		Item 2.	Adoption of the agenda
		Item 6.	Follow-up to the Political Declaration and Plan of Action on International Cooperation towards an Integrated and Balanced Strategy to Counter the World Drug Problem, and to the special session of the General Assembly on the world drug problem held in 2016, taking into consideration the ministerial segment to be held during the sixty-second session of the Commission on Narcotic Drugs
		Item 7.	Implementation of Commission on Narcotic Drugs decision 60/1, on strengthening the subsidiary bodies of the Commission on Narcotic Drugs
	3 p.m.	Item 3.	Current situation with respect to regional and subregional cooperation
Tuesday, 18 September 2018	9 a.m.	Item 4.	Implementation of the recommendations adopted by the Twenty-sixth Meeting
		Item 5.	Consideration of topics by working groups
	2 p.m.	Item 5.	Working groups (*continued*)
Wednesday, 19 September 2018	9 a.m.	Item 5.	Working groups (*continued*)
	2 p.m.	Item 5.	Working groups (*continued*)
Thursday, 20 September 2018	9 a.m.	Item 5.	Working groups (*continued*)
	2 p.m.	Item 5.	Working groups (*continued*)
Friday, 21 September 2018	10 a.m.	Item 8.	Organization of the Twenty-ninth Meeting
		Item 9.	Other business
	3 p.m.	Item 10.	Adoption of the report